#### $[\sim 117H5410]$

(Original Signature of Member)

118TH CONGRESS 1ST SESSION



To provide for clarification and limitations with respect to the exercise of national security powers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

Mr. MCGOVERN (for himself and Ms. MACE) introduced the following bill; which was referred to the Committee on

### A BILL

- To provide for clarification and limitations with respect to the exercise of national security powers, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

#### **3** SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "National Security Reforms and Accountability Act".
- 6 (b) TABLE OF CONTENTS.—The table of contents for
- 7 this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I— WAR POWERS REFORM

- Sec. 101. Short title.
- Sec. 102. Purpose and policy.
- Sec. 103. Consultation and notification.
- Sec. 104. Specific statutory authorization required.
- Sec. 105. Congressional priority procedures for joint resolution.
- Sec. 106. Interpretation of joint resolution.
- Sec. 107. Judicial review.
- Sec. 108. Termination of funding; termination of use of military force.
- Sec. 109. Law of Armed Conflict, international humanitarian law, and the treaty obligations of the United States.
- Sec. 110. Definitions.

#### TITLE II—ARMS EXPORT REFORM

- Sec. 201. Short title.
- Sec. 202. Congressional review and approval of certain sales, exports, leases, and loans of defense articles and services.
- Sec. 203. Prohibition on transfer of defense articles and defense services to countries that commit genocide or violations of international humanitarian law.

#### TITLE III—NATIONAL EMERGENCIES REFORM ACT

- Sec. 301. Short title.
- Sec. 302. Congressional review of national emergencies.
- Sec. 303. Reporting requirements.
- Sec. 304. Disclosures to Congress of presidential documents relating to emergency actions.
- Sec. 305. Conforming amendments.

Sec. 306. Effective date; applicability.

### **1 TITLE I— WAR POWERS REFORM**

#### 2 SEC. 101. SHORT TITLE.

- 3 This title may be cited as the "War Powers Resolu-
- 4 tion Modernization and Accountability Act".

#### 5 SEC. 102. PURPOSE AND POLICY.

6 Section 2 of the War Powers Resolution (50 U.S.C.

7 1541) is amended—

8 (1) in subsection (a), by striking "imminent in-9 volvement in hostilities is clearly indicated by the 10 circumstances" and inserting "there is a serious risk 11 of hostilities";

1	(2) in subsection (b), by inserting "declare war,
2	exercise enumerated war powers, and" after "Con-
3	gress shall have the power to"; and
4	(3) in subsection (c)—
5	(A) in the matter preceding paragraph
6	(1)—
7	(i) by striking "powers" and inserting
8	"authority"; and
9	(ii) by striking "imminent involvement
10	in hostilities is clearly indicated by the cir-
11	cumstances" and inserting "there is a seri-
12	ous risk of hostilities"; and
13	(B) by amending paragraph (3) to read as
14	follows: "(3) when necessary to repel a sudden
15	attack, or respond to a concrete, specific, and
16	immediate threat of such a sudden attack upon
17	the United States, its territories or possessions,
18	United States forces, or United States citi-
19	zens.".
20	SEC. 103. CONSULTATION AND NOTIFICATION.
21	Section 3 of the War Powers Resolution (50 U.S.C.
22	1542) is amended—
23	(1) in the section heading, by inserting "AND
24	NOTIFICATION" after "CONSULTATION";

(2) by striking "The President" and inserting
 "(a) The President";

3 (3) by inserting ", including with the appro4 priate congressional committees and leadership,"
5 after "consult with Congress";

6 (4) by striking "imminent involvement in hos7 tilities is clearly indicated by the circumstances" and
8 inserting "there is a serious risk of hostilities";

9 (5) by striking "until United States Armed 10 Forces" and inserting ", including submitting to the 11 appropriate congressional committees and leadership 12 any and all information and materials relied on to 13 justify the decision to introduce and continue the de-14 ployment of United States forces, until such forces"; 15 and

16 (6) by adding at the end the following:

17 "(b) The President shall notify the Congress, includ18 ing the appropriate congressional committees and leader19 ship—

"(1) before United States forces are introduced
into the territory, airspace, or waters of a foreign
country while equipped for combat, except with respect to deployments that relate solely to supply, replacement, repair, or training of such forces; and

1 "(2) before United States forces are introduced 2 into the territory, airspace, or waters of a foreign 3 country in which there are already United States 4 forces equipped for combat if the introduction of 5 such forces would substantially enlarge the overall 6 number of United States forces equipped for combat 7 located in that country or otherwise substantially in-8 crease the military capabilities of United States 9 forces.

10 "(c) In the event that circumstances prohibit the no-11 tification required by subsection (b) prior to the introduc-12 tion of United States forces, the President shall provide 13 such notification not later than 48 hours after such intro-14 duction, including an explanation of why it could not be 15 offered prior to such introduction.

16 "(d) The notification required by subsection (b) or 17 (c) shall include, at a minimum, the circumstances necessi-18 tating the introduction of United States forces, the statu-19 tory or constitutional authority for such introduction, and 20 the expected scope and duration of the use of such 21 forces.".

### 22 SEC. 104. SPECIFIC STATUTORY AUTHORIZATION RE-23 QUIRED.

24 The War Powers Resolution (50 U.S.C. 1541 et seq.)
25 is amended—

1	(1) by striking sections 4, 5, 6, and 7;
2	(2) by redesignating sections 8, 9, and 10 as
3	sections 6, 11, and 12, respectively; and
4	(3) by inserting after section 3 the following:
5	"SPECIFIC STATUTORY AUTHORIZATION REQUIRED
6	"SEC. 4. (a) In the absence of a declaration of war,
7	and except as provided in subsection (b), United States
8	forces may be introduced into hostilities or into situations
9	where there is a serious risk of hostilities only if, before
10	introducing such forces—
11	"(1) the President submits to the appropriate
12	congressional committees and leadership an initial
13	report in accordance with the requirements of sub-
14	section $(d)(1)$ for the use of such forces; and
15	"(2) the Congress enacts a specific statutory
16	authorization for the use of such forces.
17	((b)(1) In the absence of a declaration of war, in any
18	case in which United States forces are introduced into hos-
19	tilities or into situations where there is a serious risk of
20	hostilities—
21	"(A) when necessary to repel a sudden attack,
22	or respond to a concrete, specific, and immediate
23	threat of such a sudden attack, upon the territory,
24	airspace, or waters of the United States, United
25	States forces, or United States citizens; and

"(B) the time required to obtain prior specific
 statutory authorization for the use of such forces as
 required under subsection (a) would prevent an ef fective defense against the attack or threat of at tack,

6 the President shall, not later than 48 hours after ordering
7 the use of such forces, inform the appropriate congres8 sional committees and leadership of the President's deci9 sion and describe the use of such forces, the justification
10 for the use of such forces without prior specific statutory
11 authorization, and certify whether hostilities have con12 cluded or are continuing.

"(2)(A) Except as provided in subparagraph (B), not
later than seven calendar days after ordering the use of
United States forces as described in paragraph (1), the
President shall submit to the appropriate congressional
committees and leadership—

18 "(i) a request for specific statutory authoriza-19 tion for the use of such forces; and

20 "(ii) a report that meets the requirements of21 subsection (d)(1)(B).

"(B) The requirement to submit a request for specific
statutory authorization for the use of United States forces
under subparagraph (A) shall not apply in any case in
which the President—

"(i) has withdrawn, removed, or otherwise
 ceased the use of such forces; and

"(ii) has certified to the appropriate congressional committees and leadership that the President
does not anticipate introducing United States forces
into hostilities or into situations where there is a serious risk of hostilities for a substantially similar
purpose.

9 "(c)(1) If the Congress does not enact a specific stat-10 utory authorization for the use of United States forces 11 under subsection (b) within 20 days of the introduction 12 of such forces into hostilities or a situation where there 13 is a serious risk hostilities, the President shall withdraw, 14 remove, or otherwise cease the use of such forces.

15 "(2) The 20-day period described in paragraph (1) 16 shall be extended for not more than an additional 10 days 17 if the President determines and certifies to the Congress 18 in writing that unavoidable military necessity respecting 19 the safety of such forces requires the continued use of 20 such forces for the sole purpose of bringing about the safe 21 removal of such forces.

"(d)(1)(A) If the Congress does enact a specific statutory authorization for the use of United States forces
under subsection (a) or (b), the President shall submit to

the appropriate congressional committees and leadership
 a report in writing on the use of such forces—

3 "(i) not less frequently than every 30 days;4 and

5 "(ii) as new information becomes available 6 or whenever there is a material change in the 7 information previously reported under this 8 paragraph.

9 "(B) The report required by subparagraph (A) shall,
10 with respect to each use of United States forces, include
11 the following:

12 "(i) The circumstances necessitating the use of13 such forces.

14 "(ii) An identification of enemy and opposing15 forces.

"(iii) The specific United States constitutional
and statutory authorities and international law authorities for the use of such forces with respect to
each enemy and opposing force identified pursuant
to clause (ii), including an explanation of whether
the use of such forces is consistent with existing
United States international legal obligations.

23 "(iv) The total cost of the use of such forces24 since the introduction of such forces into hostilities

1	or into situations where there is a serious risk of
2	hostilities.
3	"(v) The estimated scope and duration of the
4	use of such forces, including the personnel and
5	weapons to be deployed.
6	"(vi) The country or countries in which such
7	forces are deployed.
8	"(vii) A description of—
9	"(I) the mission of such forces;
10	"(II) the outcomes or benchmarks that
11	would indicate the mission is complete; and
12	"(III) the length of time it is expected to
13	take to meet the objectives of the mission.
14	"(viii) An identification of United States allied
15	or partner forces or multilateral organizations that
16	are or may be involved in the deployment.
17	"(ix) The risk to United States persons or
18	property involved in the deployment.
19	"(x) Any other information as may be required
20	to fully inform Congress.
21	"(C) The report required by subparagraph (A)—
22	"(i) shall be submitted in unclassified form
23	without any designation relating to dissemination
24	control; and

"(ii) may include a classified annex only to the
 extent required to protect the national security of
 the United States.

4 "(2) If the Congress does enact a specific statutory
5 authorization for the use of United States forces under
6 subsection (a) or (b), the Director of the Congressional
7 Budget Office shall submit to the appropriate congres8 sional committees and leadership—

9 "(A) a report in writing that contains an anal-10 ysis and estimate of the costs of such use of forces 11 not less frequently than every 180 days until termi-12 nation of the specific statutory authorization; and

"(B) a report in writing that contains a final
analysis of the costs of such use of forces not later
than 30 days after the date of termination of the
specific statutory authorization.

"(e) In the event hostilities in which United States
forces are engaged extend to a country, organization, or
enemy or opposing force that is not identified in a specific
statutory authorization pursuant to which United States
forces are operating—

"(1) such extension shall be deemed to constitute a separate introduction of United States
forces into hostilities within the meaning of section
3 and this section, including with respect to the limi-

tations and consultation, notification, and reporting
 requirements described in such sections; and

"(2) such forces may continue to engage in
such hostilities only if a new specific statutory authorization is enacted into law in accordance with
subsection (a) or (b), as applicable, with respect to
such country, organization, or enemy or opposing
force.

9 "(f)(1) Notwithstanding subsections (a) and (b), at 10 any time during which United States forces are engaged 11 in hostilities without a declaration of war or pursuant to a specific statutory authorization under subsection (a) or 12 (b) before the expiration of the time period specified in 13 paragraph (1) or (2) of subsection (c), as applicable, such 14 15 forces shall be removed by the President if the Congress enacts a joint resolution directing the President to so re-16 17 move such forces.

18 "(2) The expedited procedures described in section 519 shall apply with respect to a joint resolution described in20 this subsection.".

## 21 SEC. 105. CONGRESSIONAL PRIORITY PROCEDURES FOR 22 JOINT RESOLUTION.

The War Powers Resolution, as amended by this Act,
is further amended by inserting after section 4 the following:

13

1 "CONGRESSIONAL PRIORITY PROCEDURES FOR JOINT

#### RESOLUTION

3 "SEC. 5. (a) Any joint resolution introduced to pro-4 vide specific statutory authorization under section 4(a) or 5 under section 4(b) before the expiration of the time period 6 specified in paragraph (1) or (2) of section 4(c) shall be 7 referred to the committee of jurisdiction of the House of 8 Representatives or of the Senate, as applicable, and such 9 committee shall report one such joint resolution, together with its recommendations. If a committee of the House 10 to which such joint resolution has been referred has not 11 12 reported it, within 10 legislative days in the House of Rep-13 resentatives or 10 session days in the Senate after the date 14 of referral, that committee shall be discharged from fur-15 ther consideration.

16 "(b) In the House of Representatives:

17 "(1) Between the third legislative day and the 18 13th legislative day after the committee of jurisdic-19 tion reports the joint resolution to the House or has 20 been discharged from further consideration thereof, 21 it shall be in order for the chair of the committee 22 of jurisdiction (or a designee) or the sponsor of such 23 joint resolution (or a designee) to announce his or 24 her intent to offer a motion to proceed and to move 25 to proceed to consider the joint resolution, except

that the chair of the committee (or a designee) shall
 have priority in recognition to offer the motion fol lowed by the sponsor.

4 "(2) All points of order against such motion are 5 waived, except that such a motion shall not be in 6 order after the House has disposed of the same joint 7 resolution. A motion to proceed to consider any 8 other joint resolution introduced to provide specific 9 statutory authorization under section 4(a) or under 10 section 4(b) authorizing the use of United States 11 forces for the same purpose as the joint resolution 12 described in preceding sentence shall not be in order 13 after a motion to proceed on the joint resolution de-14 scribed in the preceding sentence has been offered. 15 "(3) Such motion to proceed shall be scheduled

within two legislative days after the date of such an-nouncement.

18 "(4) The previous question shall be considered 19 as ordered on the motion to its adoption without in-20 tervening motion except 20 minutes of debate equal-21 ly divided and controlled by a proponent and an op-22 ponent. A motion to reconsider the vote by which the 23 motion is disposed of shall not be in order. The mo-24 tion to proceed shall be subject to a motion to table.

1	"(5) Upon adoption of the motion to proceed,
2	such joint resolution shall be considered as read. All
3	points of order against such joint resolution, and
4	against its consideration, are waived. The previous
5	question shall be considered as ordered on such joint
6	resolution to final passage without intervening mo-
7	tion, except that two hours of debate shall be equally
8	divided and controlled by—
9	"(A) the chair of the committee of jurisdic-
10	tion (or a designee) and the ranking member of
11	that committee (or a designee); or
12	"(B) if the sponsor of the such joint reso-
13	lution made the motion to proceed, the sponsor
14	(or a designee) and an opponent.
15	"(6) A motion to reconsider the vote on passage
16	of such joint resolution shall not be in order.
17	"(c) In the Senate—
18	"(1) Notwithstanding Rule XXII of the Stand-
19	ing Rules of the Senate, it is in order at any time
20	after the Committee on Foreign Relations reports
21	such joint resolution to the Senate or has been dis-
22	charged from its consideration (even though a pre-
23	vious motion to the same effect has been disagreed
24	to) to move to proceed to the consideration of such
25	joint resolution, and all points of order against such

1 joint resolution or against its consideration, are 2 waived. The motion to proceed is not debatable. The 3 motion is not subject to a motion to postpone. A mo-4 tion to reconsider the vote by which the motion is 5 agreed to or disagreed to shall not be in order. If 6 a motion to proceed to the consideration of such 7 joint resolution is agreed to, the joint resolution 8 shall remain the unfinished business until disposed 9 of.

10 "(2) Debate on such joint resolution, and on all 11 debatable motions and appeals in connection there-12 with, shall be limited to not more than 10 hours, 13 which shall be divided equally between the majority 14 and minority leaders or their designees. A motion to 15 further limit debate is in order and not debatable. 16 An amendment to, or a motion to postpone, or a mo-17 tion to proceed to the consideration of other busi-18 ness, or a motion to recommit the joint resolution is 19 not in order.

"(3) The vote on passage shall occur immediately following the conclusion of the debate on
such joint resolution and a single quorum call at the
conclusion of the debate, if requested in accordance
with the rules of the Senate.

1	"(4) Appeals from the decisions of the Chair re-
2	lating to the application of the rules of the Senate,
3	as the case may be, to the procedure relating to such
4	joint resolution shall be decided without debate.
5	"(5) Debate in the Senate of any veto message
6	with respect to such resolution, including all debat-
7	able motions and appeals in connection with such
8	resolution, shall be limited to 10 hours, to be equally
9	divided between, and controlled by, the majority
10	leader and the minority leader or their designees.
11	"(d)(1) If, before passage by one House of a joint
12	resolution of that House, that House receives a joint reso-
13	lution to provide specific statutory authorization from the
14	other House, then the following procedures shall apply:
15	"(A) The joint resolution of the other House
16	shall not be referred to a committee.
17	"(B) With respect to the joint resolution of the
18	House receiving the legislation—
19	"(i) the procedure in that House shall be
20	the same as if no joint resolution had been re-
21	ceived from the other House; but
22	"(ii) the vote on passage shall be on the
23	joint resolution of the other House.
24	"(2) If one House fails to introduce a joint resolution
25	to provide specific statutory authorization under section

4(a) or under section 4(b), the joint resolution of the other
 House shall be entitled to expedited floor procedures under
 this section.

4 "(3) If, following passage of the joint resolution in 5 the Senate, the Senate then receives a joint resolution to 6 provide specific statutory authorization from the House of 7 Representatives, the joint resolution shall not be debat-8 able.

9 "(4) The provisions of this subsection shall not apply
10 in the House of Representatives to a joint resolution which
11 is a revenue measure.

12 "(e) This section is enacted by Congress—

13 "(1) as an exercise of the rulemaking power of 14 the Senate and the House of Representatives, re-15 spectively, and as such are deemed a part of the 16 rules of each House, respectively, but applicable only 17 with respect to the procedure to be followed in that 18 House in the case of legislation described in those 19 sections, and supersede other rules only to the ex-20 tent that they are inconsistent with such rules; and 21 "(2) with full recognition of the constitutional

right of either House to change the rules (so far as
relating to the procedure of that House) at any time,
in the same manner, and to the same extent as in
the case of any other rule of that House.".

#### 1 SEC. 106. INTERPRETATION OF JOINT RESOLUTION.

2 Section 6 of the War Powers Resolution, as redesig3 nated by section 104(2), is amended to read as follows:
4 "INTERPRETATION OF JOINT RESOLUTION

5 "SEC. 6. (a) Specific statutory authorization for the
6 use of United States forces shall not be inferred—

"(1) from any provision of law, including any
provision contained in any appropriations Act, unless
such provision expressly authorizes the use of such
forces and states that it is intended to constitute
specific statutory authorization within the meaning
of this joint resolution; or

13 "(2) from any source of international legal obli-14 gation binding on the United States, including any 15 resolution of the United Nations Security Council or 16 any treaty unless such treaty is implemented by leg-17 islation specifically authorizing the use of such 18 forces and stating that it is intended to constitute 19 specific statutory authorization within the meaning 20 of this joint resolution.

21 "(b) Nothing in this joint resolution may be con22 strued to affect the authority granted by the Constitution
23 to the Congress or of the President, or the provisions of
24 any treaty or other international agreement that is in
25 force with respect to the United States before, on, or after
26 the date of the enactment of this section.".

#### 1 SEC. 107. JUDICIAL REVIEW.

2 The War Powers Resolution (50 U.S.C. 1541 et seq.),
3 as amended by this Act, is further amended by inserting
4 after section 6 the following:

5

#### "JUDICIAL REVIEW

6 "SEC. 7. (a)(1) If an officer or employee of the executive branch, including the President and an officer or em-7 ployee of the Executive Officer of the President, fails to 8 9 comply with a provision of this joint resolution, upon the adoption of a resolution described in subsection (b), the 10 House of Representatives or the Senate may bring an ac-11 12 tion in the name of the House of Representatives or the 13 Senate (as the case may be) for such relief as may be ap-14 propriate, including declaratory judgment and any form 15 of ancillary relief, including injunctive relief.

16 "(2) An action brought under this section shall be17 brought—

"(A) in the case of an action brought by the
House of Representatives, by the Office of the General Counsel of the House of Representatives or such
successor office to such Office as the House may
designate; or

"(B) in the case of an action brought by the
Senate, by the Office of the Senate Legal Counsel or
such successor office to such Office as the Senate
may designate.

"(b)(1) A resolution described in this subsection is
 a resolution described as follows:

3	"(A) The resolution does not have a preamble.
4	"(B) The title is as follows: 'Authorizing an ac-
5	tion under section 7 of the War Powers Resolution.'.
6	"(C) The matter after the resolving clause is as
7	follows: 'That the is authorized
8	and directed to bring an action under section 7 of
9	the War Powers Resolution to obtain relief from the
10	failure of to comply with
11	of the War Powers Resolution.',
12	with the first blank space filled in with the identi-
13	fication of the office responsible for bringing an ac-
14	tion under this section for the House of Congress in-
15	volved, the second blank space filled in with the
16	name and position of the officer or employee of the
17	executive branch who has failed to comply with a
18	provision of this Act, and the third blank space filled
19	in with the provision of this joint resolution with
20	which such officer or employee failed to comply.

21 "(2) The expedited procedures described in section 5
22 shall apply with respect to a resolution described in this
23 subsection.

24 "(c) For purposes of this section, the failure of an25 officer or employee of the executive branch, including the

President and an officer or employee of the Executive Offi cer of the President, to provide any information to Con gress as required by this joint resolution shall be treated
 as the failure of such officer or employee to comply with
 this joint resolution.

- 6 "(d) The following rules shall apply with respect to
  7 any action brought by the House of Representatives or
  8 Senate pursuant to the authority of this section:
- 9 "(1) The action shall be filed in the United 10 States District Court for the District of Columbia, 11 and shall be heard not later than 30 days after the 12 action is filed by a 3-judge court convened pursuant 13 to section 2284 of title 28, United States Code.
- "(2) A copy of the complaint shall be delivered
  promptly to the Clerk of the House of Representatives (in the case of an action brought by the House)
  and the Secretary of the Senate (in the case of an
  action brought by the Senate).
- "(3) A final decision in the action shall be reviewable only by appeal directly to the Supreme
  Court of the United States. Such appeal shall be
  taken by the filing of a notice of appeal within 10
  days, and the filing of a jurisdictional statement
  within 30 days, of the entry of the final decision.

"(4) It shall be the duty of the United States
 District Court for the District of Columbia and the
 Supreme Court of the United States to advance on
 the docket and to expedite to the greatest possible
 extent the disposition of the action and appeal.

6 "(e) Nothing in this section may be construed to af-7 fect the treatment of the failure of an officer or employee 8 of the executive branch, including the President and an 9 officer or employee of the Executive Officer of the President, to comply with a provision of this joint resolution 10 11 as a legal wrong because of agency action for purposes 12 of obtaining judicial review under section 702 of title 5, United States Code.". 13

## 14 SEC. 108. TERMINATION OF FUNDING; TERMINATION OF 15 USE OF MILITARY FORCE.

16 The War Powers Resolution (50 U.S.C. 1541 et seq.),
17 as amended by this Act, is further amended by inserting
18 after section 7 the following:

19 "TERMINATION OF FUNDING

20 "SEC. 8. (a) Notwithstanding any other provision of 21 law, no funds authorized to be appropriated or otherwise 22 made available under any provision of law may be obli-23 gated or expended for any activity by United States forces 24 for which—

"(1) prior congressional authorization is re quired under section 4(a) but has not been obtained;
 or

"(2) congressional authorization is required 4 5 under section 4(b) but has not been obtained before 6 the expiration of the time period specified in para-7 graph (1) or (2) of section 4(c), as the case may be. 8 "(b) For such time as may be necessary, not to ex-9 ceed six months after the expiration of a specific statutory authorization for the use of United States forces, military 10 force may be used for defensive purposes only as necessary 11 to end the deployment or engagement of United States 12 13 forces pursuant to this joint resolution.

"(c) The prohibition on the obligation and expenditure of funds for activities under subsection (a) shall not
apply with respect to funds for personnel pay, benefits,
or honors.".

18 SEC. 109. LAW OF ARMED CONFLICT, INTERNATIONAL HU-

# 19 MANITARIAN LAW, AND THE TREATY OBLIGA20 TIONS OF THE UNITED STATES.

The War Powers Resolution (50 U.S.C. 1541 et seq.),
as amended by this Act, is further amended by inserting
after section 8 the following:

1	"LAW OF ARMED CONFLICT, INTERNATIONAL HUMANI-
2	TARIAN LAW, AND THE TREATY OBLIGATIONS OF
3	THE UNITED STATES
4	"SEC. 9. United States forces may not be introduced
5	into hostilities or into situations where there is a serious
6	risk of hostilities in a manner inconsistent with the Law
7	of Armed Conflict, international humanitarian law, or the
8	treaty obligations of the United States.".
9	SEC. 110. DEFINITIONS.
10	(a) IN GENERAL.—The War Powers Resolution (50
11	U.S.C. 1541 et seq.), as amended by this Act, is further
12	amended by inserting after section 9 the following:
13	"DEFINITIONS
15	
14	"SEC. 10. In this joint resolution:
14	"SEC. 10. In this joint resolution:
14 15	"SEC. 10. In this joint resolution: "(1) The term 'appropriate congressional com-
14 15 16	"SEC. 10. In this joint resolution: "(1) The term 'appropriate congressional com- mittees and leadership' means—
14 15 16 17	<ul> <li>"SEC. 10. In this joint resolution:</li> <li>"(1) The term 'appropriate congressional committees and leadership' means—</li> <li>"(A) in the House of Representatives—</li> </ul>
14 15 16 17 18	<ul> <li>"SEC. 10. In this joint resolution:</li> <li>"(1) The term 'appropriate congressional committees and leadership' means—</li> <li>"(A) in the House of Representatives—</li> <li>"(i) the Committee on Foreign Af-</li> </ul>
14 15 16 17 18 19	<ul> <li>"SEC. 10. In this joint resolution:</li> <li>"(1) The term 'appropriate congressional committees and leadership' means—</li> <li>"(A) in the House of Representatives—</li> <li>"(i) the Committee on Foreign Affairs, the Committee on Armed Services,</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	<ul> <li>"SEC. 10. In this joint resolution:</li> <li>"(1) The term 'appropriate congressional committees and leadership' means—</li> <li>"(A) in the House of Representatives—</li> <li>"(i) the Committee on Foreign Affairs, the Committee on Armed Services, the Permanent Select Committee on Intel-</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	<ul> <li>"SEC. 10. In this joint resolution:</li> <li>"(1) The term 'appropriate congressional committees and leadership' means—</li> <li>"(A) in the House of Representatives—</li> <li>"(i) the Committee on Foreign Affairs, the Committee on Armed Services, the Permanent Select Committee on Intelligence, and the Committee on Appropria-</li> </ul>
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> </ol>	<ul> <li>"SEC. 10. In this joint resolution:</li> <li>"(1) The term 'appropriate congressional committees and leadership' means—</li> <li>"(A) in the House of Representatives—</li> <li>"(i) the Committee on Foreign Affairs, the Committee on Foreign Affairs, the Committee on Armed Services, the Permanent Select Committee on Intelligence, and the Committee on Appropriations; and</li> </ul>

1	"(i) the Committee on Foreign Rela-
2	tions, the Committee on Armed Services,
3	the Select Committee on Intelligence, and
4	the Committee on Appropriations; and
5	"(ii) the majority leader and the mi-
6	nority leader.
7	"(2) The term 'hostilities' means any situation
8	involving any continuous or intermittent use of le-
9	thal or potentially lethal force by or against United
10	States forces (or, for purposes of paragraph (3)(B),
11	foreign regular or irregular forces) carried out
12	through land, sea, air, space, or cyber operations, or
13	through any other domain, including whether or not
14	such force is deployed remotely.
15	"(3) The term 'introduce' means—
16	"(A) with respect to hostilities or a situa-
17	tion in which there is a serious risk of hos-
18	tilities, any commitment, engagement, or other
19	involvement of United States forces (or, for
20	purposes of paragraph (3)(B), of foreign reg-
21	ular or irregular forces), whether or not consti-
22	tuting self-defense measures by United States
23	forces, in response to an attack or imminent
24	threat of attack outside the United States, and
25	whether or not United States forces are present

1	or operating remotely launched, piloted, or di-
2	rected attacks; or
3	"(B) the use, including assigning or tem-
4	porary detailing, of members of United States
5	forces to—
6	"(i) command, advise, assist, accom-
7	pany, coordinate, or train any foreign reg-
8	ular or irregular forces engaged in hos-
9	tilities or in a situation in which there is
10	a serious risk that those foreign forces be-
11	come engaged in hostilities; or
12	"(ii) provide any other type of support
13	that would render the United States a
14	party to a conflict in which it is not al-
15	ready engaged or be more likely than not
16	to do so.
17	"(4) The term 'serious risk of hostilities' means
18	any situation in which there exists a substantial pos-
19	sibility that United States forces (or, for purposes of
20	paragraph (3)(B), foreign regular or irregular
21	forces) will become engaged in hostilities, irrespec-
22	tive of any belief that the presence of such forces
23	will deter the onset of hostilities.
24	"(5) The term 'specific statutory authorization'
25	means any joint resolution introduced after the date

1	of the enactment of the War Powers Resolution
2	Modernization and Accountability Act and enacted
3	into law to authorize the introduction of United
4	States forces into hostilities or into situations where
5	there is a serious risk of hostilities that sets forth,
6	at a minimum, the following:
7	"(A) A clearly defined mission and oper-
8	ational objectives, the identity of all specific en-
9	tity or entities against which force is author-
10	ized, and the foreign country or countries in
11	which the hostilities by such forces are author-
12	ized.
13	"(B) A requirement the President seek
13 14	"(B) A requirement the President seek from the Congress a subsequent specific statu-
14	from the Congress a subsequent specific statu-
14 15	from the Congress a subsequent specific statu- tory authorization, in accordance with the re-
14 15 16	from the Congress a subsequent specific statu- tory authorization, in accordance with the re- quirements of section 4, for any expansion of
14 15 16 17	from the Congress a subsequent specific statu- tory authorization, in accordance with the re- quirements of section 4, for any expansion of the mission to include new operational objec-
14 15 16 17 18	from the Congress a subsequent specific statu- tory authorization, in accordance with the re- quirements of section 4, for any expansion of the mission to include new operational objec- tives, additional enemy forces, or new countries
14 15 16 17 18 19	from the Congress a subsequent specific statu- tory authorization, in accordance with the re- quirements of section 4, for any expansion of the mission to include new operational objec- tives, additional enemy forces, or new countries in which such forces are operating, in each case
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	from the Congress a subsequent specific statu- tory authorization, in accordance with the re- quirements of section 4, for any expansion of the mission to include new operational objec- tives, additional enemy forces, or new countries in which such forces are operating, in each case to the extent not specifically identified in the
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	from the Congress a subsequent specific statu- tory authorization, in accordance with the re- quirements of section 4, for any expansion of the mission to include new operational objec- tives, additional enemy forces, or new countries in which such forces are operating, in each case to the extent not specifically identified in the previous authorization.

1	tory authorization for such use of the United
2	States forces.
3	"(6) The term 'substantially enlarge' means, for
4	any 30-day period, an increase in the overall number
5	of United States forces, including temporary duty or
6	rotational forces, that is the lesser of—
7	"(A) an increase of 25 percent or more of
8	the number of such forces; or
9	"(B) an increase of 1,000 or more of the
10	number of such forces.
11	"(7) The term 'train' or 'training' has the
12	meaning given the term 'military education and
13	training' in section 644 of the Foreign Assistance
14	Act of 1961 (22 U.S.C. 2403).
15	"(8) The term 'United States forces' means any
16	individuals who are employed by, or under contract
17	to, or under the direction of, any department or
18	agency of the United States Government who are or
19	may be—
20	"(A) deployed and equipped for combat; or
21	"(B) engaged in the use of lethal or poten-
22	tially lethal force carried out through land, sea,
23	air, space, or cyber operations, or through any
24	other domain".

1	(b) Use of Term "Forces".—The War Powers
2	Resolution (50 U.S.C. 1541 et seq.), as amended by this
3	Act, is further amended—
4	(1) by striking "Armed Forces" each place it
5	appears and inserting "forces"; and
6	(2) by striking "armed forces" each place it ap-
7	pears and inserting "forces".
8	TITLE II—ARMS EXPORT
9	REFORM
10	SEC. 201. SHORT TITLE.
11	This title may be cited as the "Arms Export Control
12	Reform Act".
13	SEC. 202. CONGRESSIONAL REVIEW AND APPROVAL OF
14	CERTAIN SALES, EXPORTS, LEASES, AND
15	LOANS OF DEFENSE ARTICLES AND SERV-
16	ICES.
17	(a) IN GENERAL.—Section 36 of the Arms Export
18	Control Act (22 U.S.C. 2776) is amended—
19	(1) by redesignating subsections (e), (f), (g),
20	(h), and (i) as subsections (f), (g), (h), (i), and (j),
21	respectively; and
22	(2) by inserting after subsection (d) the fol-
23	lowing:

1	"(e) Congressional Review and Approval of
2	CERTAIN SALES, EXPORTS, LEASES, AND LOANS OF DE-
3	FENSE ARTICLES AND SERVICES.—
4	"(1) IN GENERAL.—Except as provided in para-
5	graph $(3)$ and subject to paragraph $(4)$ —
6	"(A) no letter of offer to sell any defense
7	articles or services described in paragraph $(2)$
8	may be issued under this Act with respect to a
9	proposed sale to a foreign country or inter-
10	national organization unless—
11	"(i) the President transmits to Con-
12	gress a numbered certification with respect
13	to the letter of offer containing the infor-
14	mation described in paragraphs (1) and
15	(4) of subsection (b); and
16	"(ii) there is enacted into law a joint
17	resolution of approval under paragraph (5)
18	with respect to the letter of offer;
19	"(B) no license may be issued under this
20	Act (other than with regard to a sale under sec-
21	tion 21 or 22 of this Act), including under sec-
22	tion 38 of this Act, for the export of any de-
23	fense articles or services described in paragraph
24	(2) with respect to a proposed export to a for-

1	eign country or international organization un-
2	less—
3	"(i) the President transmits to Con-
4	gress an unclassified numbered certifi-
5	cation with respect to the license con-
6	taining the information described in sub-
7	section $(c)(1)$ ; and
8	"(ii) there is enacted into law a joint
9	resolution of approval under paragraph (5)
10	with respect to the license; and
11	"(C) no agreement to lease defense articles
12	described in paragraph (2) may be entered into
13	under chapter 6 of this Act with respect to a
14	proposed lease to a foreign country, or to loan
15	defense articles under chapter 2 of part II of
16	the Foreign Assistance Act of 1961 (22 U.S.C.
17	2311 et seq.) with respect to a proposed loan
18	to a foreign country, unless—
19	"(i) the President transmits to Con-
20	gress a written certification with respect to
21	the agreement containing the information
22	described in section 62(a); and
23	"(ii) there is enacted into law a joint
24	resolution of approval under paragraph (5)
25	with respect to the agreement.

1	((2) Defense articles and services de-
2	SCRIBED.—Defense articles and services described in
3	this paragraph are the following:
4	"(A) Firearms and ammunition of
5	\$1,000,000 or more.
6	"(B) Air to ground munitions of
7	\$14,000,000 or more.
8	"(C) Tanks, armored vehicles, and related
9	munitions of \$14,000,000 or more.
10	"(D) Fixed and rotary, manned or un-
11	manned aircraft of \$14,000,000 or more.
12	"(E) Services or training of \$14,000,000
13	or more.
14	"(3) EXCEPTION.—The requirements of sub-
15	paragraphs (A)(ii), (B)(ii), and (C)(ii) of paragraph
16	(1) shall not apply with respect to a proposed sale,
17	export, lease, or loan of defense articles or services
18	to the North Atlantic Treaty Organization (NATO),
19	any member country of NATO, Australia, Japan,
20	the Republic of Korea, Israel, New Zealand, or Tai-
21	wan if a joint resolution of approval under para-
22	graph (5) with respect to the sale, export, lease, or
23	loan is not introduced in either House of Congress
24	during the 15-day period beginning on the date on
25	which Congress receives a numbered certification

1	under subparagraph (A)(i) with respect to the sale,
2	an unclassified numbered certification under sub-
3	paragraph (B)(i) with respect to the export, or a
4	written certification under subparagraph (C)(i) with
5	respect to the lease or loan.
6	"(4) Emergency procedures.—
7	"(A) IN GENERAL.—The requirement that
8	a joint resolution of approval be enacted into
9	law for purposes of subparagraph (A)(ii),
10	(B)(ii), or (C)(ii) of paragraph (1) shall not
11	apply with respect to a proposed sale, export,
12	lease, or loan of defense articles or services if
13	the President—
14	"(i) subject to subparagraph (B) and
15	except as provided in subparagraph (C),
16	determines that an emergency exists that
17	requires the sale, export, lease, or loan to
18	be in the national security interest of the
19	United States; and
20	"(ii) submits to the Committee on
21	Foreign Affairs of the House of Represent-
22	atives and the Committee on Foreign Rela-
23	tions of the Senate such determination and
24	justification for the determination, and
25	which also includes a specific and detailed

1	description of how the waiver of the con-
2	gressional review requirements directly re-
3	sponds to or addresses the circumstances
4	of the emergency cited in the determina-
5	tion.
6	"(B) The President may make a deter-
7	mination under subparagraph (A)(i) only if the
8	President certifies to the Committee on Foreign
9	Affairs of the House of Representatives and the
10	Committee on Foreign Relations of the Senate
11	that the defense articles or services to be sold,
12	exported, leased, or loaned will be delivered not
13	later than 60 days after the date of such certifi-
14	cation.
15	"(C) The President may not make a deter-
16	mination under subparagraph (A)(i) in the case
17	of a proposed sale, export, lease, or loan of de-
18	fense articles or services that include manufac-
19	turing or co-production of the articles or serv-
20	ices outside the United States.
21	"(5) Review by congress.—
22	"(A) JOINT RESOLUTION OF APPROVAL
23	DEFINED.—In this paragraph, the term 'joint

DEFINED.—In this paragraph, the term 'jointresolution of approval' means a joint resolution

1	that contains only the following provisions after
2	its resolving clause:
3	"(i) In the case of a letter of offer de-
4	scribed in paragraph (1)(A), a provision
5	approving the issuance of the letter of
6	offer.
7	"(ii) In the case of a license described
8	in paragraph (1)(B), a provision approving
9	the issuance of the license.
10	"(iii) In the case of a lease or loan
11	agreement described in paragraph $(1)(C)$ ,
12	a provision approving the agreement.
13	"(B) PROCEDURES FOR CONSIDERATION
14	OF JOINT RESOLUTIONS OF APPROVAL.—
15	"(i) INTRODUCTION.—After the Presi-
16	dent transmits to Congress a numbered
17	certification with respect to a letter of
18	offer described in paragraph $(1)(A)(i)$ , an
19	unclassified numbered certification with re-
20	spect to a license described in paragraph
21	(1)(B)(i), or a written certification with re-
22	spect to the agreement described in para-
23	graph (1)(C)(i), a joint resolution of ap-
24	proval may be introduced in either House
25	of Congress by any member of that House.
1	"(ii) Committee referral.—A joint
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2	resolution of approval shall be referred in
3	each House of Congress to the Committee
4	on Foreign Relations of the Senate and the
5	Committee on Foreign Affairs of the
6	House of Representatives.
7	"(iii) Consideration in senate.—
8	In the Senate, the following shall apply:
9	"(I) REPORTING AND DIS-
10	CHARGE.—If the committee to which
11	a joint resolution of approval has been
12	referred has not reported it at the end
13	of 10 session days after its introduc-
14	tion, that committee shall be auto-
15	matically discharged from further con-
16	sideration of the resolution and it
17	shall be placed on the calendar.
18	"(II) PROCEEDING TO CONSIDER-
19	ATION.—Notwithstanding Rule XXII
20	of the Standing Rules of the Senate,
21	when the committee to which a joint
22	resolution of approval is referred has
23	reported the resolution, or when that
24	committee is discharged under sub-
25	clause (I) from further consideration

1	of the resolution, it is at any time
2	thereafter in order (even though a
3	previous motion to the same effect has
4	been disagreed to) for a motion to
5	proceed to the consideration of the
6	joint resolution, and all points of
7	order against the joint resolution (and
8	against consideration of the joint reso-
9	lution) are waived. The motion to pro-
10	ceed is subject to 4 hours of debate
11	divided equally between those favoring
12	and those opposing the joint resolu-
13	tion of approval. The motion is not
14	subject to amendment, or to a motion
15	to postpone, or to a motion to proceed
16	to the consideration of other business.
17	"(III) FLOOR CONSIDERATION.—
18	A joint resolution of approval shall be
19	subject to 10 hours of consideration,
20	to be divided evenly between the pro-
21	ponents and opponents of the resolu-
22	tion.
23	"(IV) Amendments.—No
24	amendments shall be in order with re-
25	spect to a joint resolution of approval.

1	"(V) MOTION TO RECONSIDER
2	FINAL VOTE.—A motion to reconsider
3	a vote on passage of a joint resolution
4	of approval shall not be in order.
5	"(VI) Appeals.—Points of
6	order, including questions of rel-
7	evancy, and appeals from the decision
8	of the Presiding Officer, shall be de-
9	cided without debate.
10	"(VII) RECEIPT OF RESOLUTION
11	FROM HOUSE.—If, before passing a
12	joint resolution of approval, the Sen-
13	ate receives from the House a joint
14	resolution of approval from the
15	House, then—
16	"(aa) the joint resolution of
17	the House shall not be referred
18	to a committee and shall be
19	deemed to have been discharged
20	from committee on the day it is
21	received; and
22	"(bb) the procedures set
23	forth in this clause shall apply in
24	the Senate to the joint resolution
25	received from the House to the

1	same extent as such procedures
2	apply to a joint resolution of the
3	Senate.
4	"(C) Rules of the house and sen-
5	ATE.—This paragraph is enacted by Con-
6	gress—
7	"(i) as an exercise of the rulemaking
8	power of the Senate and the House of Rep-
9	resentatives, respectively, and as such is
10	deemed a part of the rules of each House,
11	respectively, but applicable only with re-
12	spect to the procedure to be followed in the
13	House in the case of joint resolutions de-
14	scribed in this section, and supersedes
15	other rules only to the extent that it is in-
16	consistent with such other rules; and
17	"(ii) with full recognition of the con-
18	stitutional right of either House to change
19	the rules (so far as relating to the proce-
20	dure of that House) at any time, in the
21	same manner, and to the same extent as in
22	the case of any other rule of that House.".
23	(b) Conforming Amendments.—
24	(1) GOVERNMENT-TO-GOVERNMENT SALES.—

1	(A) IN GENERAL.—Section 36(b) of the
2	Arms Export Control Act (22 U.S.C. 2776(b))
3	is amended—
4	(i) in paragraph (1)—
5	(I) in the matter preceding sub-
6	paragraph (A), in the first sentence,
7	by striking "Subject to paragraph
8	(6)" and inserting "Subject to para-
9	graph (4) and subsection (e)"; and
10	(II) in the flush text following
11	subparagraph (P), by striking the last
12	two sentences;
13	(ii) by striking paragraphs (2) and
14	(3);
15	(iii) by redesignating paragraphs (4),
16	(5), and $(6)$ as paragraphs $(2)$ , $(3)$ , and
17	(4), respectively;
18	(iv) in subparagraph (C) of paragraph
19	(3) (as redesignated), in the first sentence,
20	by striking "Subject to paragraph (4) and
21	subsection (e)"; and
22	(v) in paragraph (4) (as redesig-
23	nated), in the matter preceding subpara-
24	graph (A), by striking "in paragraph

1	(5)(C)" and inserting "in paragraph
2	(3)(C)".
3	(B) Conforming Amendment.—Section
4	38(f)(5)(B)(ii) of such Act (22 U.S.C.
5	2778(f)(5)(B)(ii)) is amended by striking "sec-
6	tion $36(b)(5)(A)$ " and inserting "section
7	36(b)(3)(A)".
8	(2) Commercially licensed sales.—Section
9	36(c) of such Act (22 U.S.C. 2776(c)) is amended—
10	(A) in paragraph (1), in the first sentence,
11	by striking "Subject to paragraph (5)" and in-
12	serting "Subject to subsection (e)";
13	(B) by striking paragraphs (2) through
14	(5); and
15	(C) by redesignating paragraph $(6)$ as
16	paragraph (2).
17	(3) Publication.—Subsection (g) of section
18	36 of such Act (22 U.S.C. 2776) (as redesignated)
19	is amended—
20	(A) in paragraph (2), by striking "and" at
21	the end;
22	(B) in paragraph (3), by striking the pe-
23	riod at the end and inserting "; and"; and
24	(C) by adding at the end the following:

1	"(4) each numbered certification transmitted
2	under subsection $(e)(1)(A)(i)$ , each unclassified num-
3	ber notification transmitted under subsection
4	(e)(1)(B)(i) and each written certification trans-
5	mitted under subsection (e)(1)(C)(i).".
6	(4) LEGISLATIVE REVIEW OF LEASES AND
7	LOANS.—
8	(A) REPEAL.—Section 63 of such Act (22
9	U.S.C. 2796b) is repealed.
10	(B) Conforming Amendment.—Section
11	62(b) of such Act (22 U.S. 2976a(b)) is amend-
12	ed, in the first sentence, by striking "(and in
13	the case" and all that follows through "of that
14	section)".
15	SEC. 203. PROHIBITION ON TRANSFER OF DEFENSE ARTI-
16	CLES AND DEFENSE SERVICES TO COUN-
17	TRIES THAT COMMIT GENOCIDE OR VIOLA-
18	TIONS OF INTERNATIONAL HUMANITARIAN
19	LAW.
20	(a) IN GENERAL.—No defense articles or defense
21	services may be sold, exported, or transferred to any coun-
22	try, and no letter of offer to sell defense articles or defense
23	services to any country and no application for a license
24	to export or transfer defense articles or defense services
25	controlled for export to any country shall be subject to

congressional review and approval requirements, regard-1 less of monetary value or emergency, of section 36 of the 2 Arms Export Control Act (22 U.S.C. 2776), if the Sec-3 4 retary of State has credible information that the government, military, security forces, or police of such country 5 has committed or is committing genocide, crimes against 6 7 humanity, or violations of international humanitarian law 8 after the date of enactment of this Act.

9 (b) Assessment of Risk.—Any letter of offer to 10 sell, or any application for a license to export or transfer, defense articles or defense services controlled for export 11 12 subject to the congressional review and approval require-13 ments, regardless of monetary value, of section 36 of the Arms Export Control Act (22 U.S.C. 2776) shall include 14 15 an assessment of the risk of the items being used contrary to principles of international humanitarian law, to violate 16 internationally recognized human rights, or to commit acts 17 that may constitute crimes against humanity or genocide, 18 prepared by the Secretary of State through the Assistant 19 20 Secretary for the Bureau of Democracy, Human Rights, 21 and Labor, in consultation with the Secretary of Defense 22 and the Director of Central Intelligence.

# TITLE III—NATIONAL EMERGENCIES REFORM ACT

#### 3 SEC. 301. SHORT TITLE.

4 This title may be cited as the "National Emergencies5 Reform Act".

## 6 SEC. 302. CONGRESSIONAL REVIEW OF NATIONAL EMER7 GENCIES.

8 Title II of the National Emergencies Act (50 U.S.C.
9 1621 et seq.) is amended by striking sections 201 and 202
10 and inserting the following:

### 11 "SEC. 201. DECLARATIONS OF NATIONAL EMERGENCIES.

12 "(a) AUTHORITY TO DECLARE NATIONAL EMER-13 GENCIES.—With respect to Acts of Congress authorizing 14 the exercise, during the period of a national emergency, 15 of any special or extraordinary power, the President is authorized to declare such a national emergency by procla-16 mation. Such proclamation shall immediately be trans-17 mitted to Congress and published in the Federal Register. 18 19 "(b) Specification of Provisions of Law To Be EXERCISED.—No powers or authorities made available by 2021statute for use during the period of a national emergency 22 shall be exercised unless and until the President specifies 23 the provisions of law under which the President proposes that the President or other officers will act in— 24

"(1) a proclamation declaring a national emer gency under subsection (a); or

3 "(2) one or more Executive orders relating to
4 the emergency transmitted to Congress and pub5 lished in the Federal Register.

6 "(c) PROHIBITION ON SUBSEQUENT ACTIONS IF
7 EMERGENCIES NOT APPROVED.—

"(1) SUBSEQUENT DECLARATIONS.—If a joint 8 9 resolution of approval is not enacted under section 10 203 with respect to a national emergency before the 11 expiration of the period described in section 202(a), 12 or with respect to a national emergency proposed to 13 be renewed under section 202(b), the President may 14 not, during the remainder of the term of office of 15 that President, declare a subsequent national emer-16 gency under subsection (a) with respect to substan-17 tially the same facts and circumstances.

18 "(2) EXERCISE OF AUTHORITIES.—If a joint 19 resolution of approval is not enacted under section 20 203 with respect to a power or authority specified by 21 the President in a proclamation under subsection (a) 22 or an Executive order under subsection (b)(2) with 23 respect to a national emergency, the President may 24 not, during the remainder of the term of office of

that President, exercise that power or authority with
 respect to that emergency.

3 "(d) EFFECT OF FUTURE LAWS.—No law enacted
4 after the date of the enactment of this Act may supersede
5 the provisions of this title unless it does so in specific
6 terms, referring to this title, and declaring that such law
7 supersedes the provisions of this title.

8 "(e) LIMITATIONS.—

9 "(1) IN GENERAL.—Any emergency powers in-10 voked by the President pursuant to a national emer-11 gency declared under this section shall relate to the 12 nature of, and may be used only to address, that 13 emergency.

14 "(2) AUTHORIZATION OR FUNDING WITH-15 HELD.—No authority available to the President dur-16 ing a national emergency declared under this section 17 may be used to provide authorization or funding for 18 any program, project, or activity for which Congress, 19 on or after the date of the events giving rise to the 20 emergency declaration, has withheld authorization or 21 funding.

22 "SEC. 202. EFFECTIVE PERIODS OF NATIONAL EMER-23 GENCIES.

24 "(a) TEMPORARY EFFECTIVE PERIODS.—

1	"(1) IN GENERAL.—A declaration of a national
2	emergency under subsection (a) shall be effective for
3	30 days beginning on the day after the date of the
4	issuance of the proclamation and shall terminate
5	when that 30-day period expires unless there is en-
6	acted into law a joint resolution of approval under
7	section 203 with respect to the proclamation.
8	"(2) EXERCISE OF POWERS AND AUTHORI-
9	TIES.—
10	"(A) EXERCISE PURSUANT TO PROCLAMA-
11	TION.—Subject to section 201(e), any emer-
12	gency power or authority made available under
13	a provision of law specified pursuant to section
14	201(b)(1) may be exercised pursuant to a dec-
15	laration of a national emergency upon the
16	issuance of the proclamation. That power or au-
17	thority may not be exercised on or after the 30-
18	day period described in paragraph (1) unless
19	there is enacted into law a joint resolution of
20	approval under section 203 approving—
21	"(i) the proclamation of the national
22	emergency; and
23	"(ii) the exercise of the power or au-
24	thority specified by the President in such
25	proclamation.

"(B) EXERCISE PURSUANT TO EXECUTIVE
ORDER.—Subject to section 201(e), any emer-
gency power or authority made available under
an Executive order pursuant to section
201(b)(2) may be exercised pursuant to a dec-
laration of a national emergency upon the
issuance of the Executive order specifying the
power or authority. That power or authority
may not be exercised on or after the earlier
of—
"(i) the date of the termination of the
proclamation declaring the emergency to
which the Executive order relates; or
"(ii) the date that is 30 days after the
date of the issuance of such Executive
order, unless there is enacted into law a
joint resolution of approval under section
203 approving the exercise of the power or
authority specified by the President in
such Executive order.
"(b) Renewal of National Emergencies.—A na-
tional emergency declared by the President under section
201(a) or previously renewed under this subsection that
is not otherwise terminated pursuant to subsection (a) or

25 (c) or section 204 shall terminate on the date that is one

year after the date on which the President transmitted to
 Congress the proclamation declaring the emergency or the
 date on which Congress enacted into law a previous re newal pursuant to this subsection, unless—

- 5 "(1) the President publishes in the Federal
  6 Register and transmits to Congress an Executive
  7 order renewing the emergency; and
- 8 "(2) there is enacted into law a joint resolution 9 of approval renewing the emergency pursuant to sec-10 tion 203 before the termination of the emergency or 11 previous renewal of the emergency.
- 12 "(c) TERMINATION OF NATIONAL EMERGENCIES.—
  13 "(1) IN GENERAL.—Any national emergency
  14 declared by the President under section 201(a) shall
  15 terminate on the earliest of—

16 "(A) the date provided for in subsection17 (a);

18 "(B) the date provided for in subsection19 (b);

20 "(C) the date specified in a joint resolution
21 of termination under section 203;
22 "(D) the date specified in a proclamation

of the President terminating the emergency; or

24 "(E) the date specified in section 204.

1	"(2) EFFECT OF TERMINATION.—Effective on
2	the date of the termination of a national emergency
3	under paragraph (1)—
4	"(A) any powers or authorities exercised
5	by reason of the emergency shall cease to be ex-
6	ercised;
7	"(B) any amounts reprogrammed or trans-
8	ferred under any provision of law with respect
9	to the emergency that remain unobligated on
10	that date shall be returned and made available
11	for the purpose for which such amounts were
12	appropriated; and
13	"(C) any contracts entered into under any
14	provision of law relating to the emergency shall
15	be terminated.
16	"SEC. 203. REVIEW BY CONGRESS OF NATIONAL EMER-
17	GENCIES.
18	"(a) Joint Resolution of Approval Defined.—
19	In this section, the term 'joint resolution of approval'
20	means a joint resolution that contains only the following
21	provisions after its resolving clause:
22	"(1) A provision approving—
23	"(A) a proclamation of a national emer-
24	gency made under section 201(a);

	<u> </u>
1	"(B) an Executive order issued under sec-
2	tion $201(b)(2)$ ; or
3	"(C) an Executive order issued under sec-
4	tion 202(b).
5	"(2) A provision approving a list of all or a por-
6	tion of the provisions of law specified by the Presi-
7	dent under section 201(b) in the proclamation or
8	Executive order that is the subject of the joint reso-
9	lution.
10	"(b) Joint Resolution of Termination De-
11	FINED.—In this section, the term 'joint resolution of ter-
12	mination' means a resolution introduced in the House or
13	Senate to terminate—
14	"(1) a national emergency declared under this
15	Act; or
16	"(2) the exercise of any authorities pursuant to
17	that emergency.
18	"(c) Procedures for Consideration of Joint
19	Resolutions of Approval.—
20	"(1) INTRODUCTION.—After the President
21	transmits to Congress a proclamation declaring a
22	national emergency under section 201(a), or an Ex-
23	ecutive order specifying emergency powers or au-
24	thorities under section $201(b)(2)$ or renewing a na-
25	tional emergency under section 202(b), a joint reso-
23	tional emergency under section 202(b), a joint

1	lution of approval may be introduced in either House
2	of Congress by any member of that House.
3	"(2) Committee referral in the senate.—
4	In the Senate, a joint resolution of approval shall be
5	referred to the appropriate committee.
6	"(3) Consideration in Senate.—In the Sen-
7	ate, the following shall apply:
8	"(A) REPORTING AND DISCHARGE.—If the
9	committee to which a joint resolution of ap-
10	proval has been referred has not reported it at
11	the end of 10 calendar days after its introduc-
12	tion, that committee shall be discharged from
13	further consideration of the resolution and it
14	shall be placed on the Calendar of Business.
15	"(B) PROCEEDING TO CONSIDERATION.—
16	Notwithstanding Rule XXII of the Standing
17	Rules of the Senate, when the committee to
18	which a joint resolution of approval is referred
19	has reported the resolution, or when that com-
20	mittee is discharged under subparagraph (A)
21	from further consideration of the resolution, it
22	is at any time thereafter in order to move to
23	proceed to the consideration of the joint resolu-
24	tion, and all points of order against the joint
25	resolution (and against the motion to proceed to

1 the consideration of the joint resolution) are 2 waived. The motion to proceed shall be debatable for 4 hours evenly divided between a pro-3 4 ponent and an opponent of the joint resolution 5 of approval. The motion is not subject to 6 amendment, or to a motion to postpone, or to 7 a motion to proceed to the consideration of 8 other business. A motion to reconsider the vote 9 by which the motion is agreed to or disagreed 10 to shall not be in order. If a motion to proceed 11 to the consideration of a joint resolution of ap-12 proval is agreed to, the joint resolution shall re-13 main the unfinished business of the Senate 14 until disposed of.

"(C) FLOOR CONSIDERATION.—There shall 15 16 be 10 hours of consideration on a joint resolu-17 tion of approval, to be divided evenly between 18 the proponents and opponents of the joint reso-19 lution. There shall be a total of 2 hours of de-20 bate on any debatable motions in connection 21 with the joint resolution, to be divided evenly 22 between the proponents and opponents of the 23 joint resolution.

1	"(D) Amendments.—No amendments
2	shall be in order with respect to a joint resolu-
3	tion of approval in the Senate.
4	"(E) MOTION TO RECONSIDER VOTE ON
5	PASSAGE.—A motion to reconsider a vote on
6	passage of a joint resolution of approval shall
7	not be in order.
8	"(F) APPEALS.—Points of order and ap-
9	peals from the decision of the Presiding Officer,
10	shall be decided without debate.
11	"(4) Consideration in house of rep-
12	RESENTATIVES.—In the House of Representatives,
13	the following shall apply:
14	"(A) Reporting and discharge.—If any
15	committee to which a joint resolution of ap-
16	proval has been referred has not reported it to
17	the House within seven legislative days after
18	the date of referral, such committee shall be
19	discharged from further consideration of the
20	joint resolution.
21	"(B)(i) PROCEEDING TO CONSIDER-
22	ATION.—Beginning on the third legislative day
23	after each committee to which a joint resolution
24	of approval has been referred reports it to the
25	House or has been discharged from further con-

1	sideration, it shall be in order to move to pro-
2	ceed to consider the joint resolution of approval
3	in the House. All points of order against the
4	motion are waived, except as provided in clause
5	(ii) and clause (iii). The previous question shall
6	be considered as ordered on the motion to its
7	adoption without intervening motion. The mo-
8	tion shall not be debatable. A motion to recon-
9	sider the vote by which the motion is disposed
10	of shall not be in order.
11	"(ii) A motion to proceed to consider
12	a joint resolution of approval shall not be
13	in order after the House has disposed of
14	another motion to proceed on that joint
15	resolution of approval.
16	"(iii) A motion to proceed to the con-
17	sideration of a joint resolution of approval
18	of an Executive order described in sub-
19	section $(a)(1)$ or a list described in sub-
20	section $(a)(2)$ shall not be in order prior to
21	the enactment of a joint resolution of ap-
22	proval of the proclamation described in
23	subsection $(a)(1)$ that is the subject of
24	such Executive order or list.

1 "(C) CONSIDERATION.—Upon adoption of 2 the motion to proceed in accordance with subparagraph (B)(i), the joint resolution of ap-3 4 proval shall be considered as read. All points of 5 order against the joint resolution of approval 6 and against its consideration are waived. The 7 previous question shall be considered as ordered 8 on the joint resolution of approval to final pas-9 sage without intervening motion except two 10 hours of debate equally divided and controlled 11 by the sponsor of the joint resolution of ap-12 proval (or a designee) and an opponent. A mo-13 tion to reconsider the vote on passage of the 14 joint resolution of approval shall not be in 15 order. 16 "(5) COORDINATION WITH ACTION BY OTHER 17 HOUSE. 18 "(A) IN GENERAL.—If, before the passage 19 by one House of a joint resolution of approval

by one House of a joint resolution of approval
of that House, that House receives from the
other House a joint resolution of approval with
regard to the same proclamation or Executive
order, then the following procedures shall apply:

1	"(i) The joint resolution of approval
2	of the other House shall not be referred to
3	a committee.
4	"(ii) With respect to a joint resolution
5	of approval of the House receiving the
6	joint resolution—
7	"(I) the procedure in that House
8	shall be the same as if no joint resolu-
9	tion of approval had been received
10	from the other House; but
11	"(II) the vote on passage shall be
12	on the joint resolution of approval of
13	the other House.
14	"(iii) Upon the failure of passage of
15	the joint resolution of approval of the other
16	House, the question shall immediately
17	occur on passage of the joint resolution of
18	approval of the receiving House.
19	"(B) TREATMENT OF LEGISLATION OF
20	OTHER HOUSE.—If one House fails to introduce
21	a joint resolution of approval under this section,
22	the joint resolution of approval of the other
23	House shall be entitled to expedited floor proce-
24	dures under this section.

1	"(C) Application to revenue meas-
2	URES.—The provisions of this paragraph shall
3	not apply in the House of Representatives to a
4	joint resolution of approval which is a revenue
5	measure.
6	"(6) TREATMENT OF VETO MESSAGE.—Debate
7	on a veto message in the Senate under this section
8	shall be 1 hour evenly divided between the majority
9	and minority leaders or their designees.
10	"(d) Procedures for Consideration of Joint
11	Resolutions To Terminate.—
12	"(1) INTRODUCTION.—After the President
13	transmits to Congress a proclamation declaring a
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14	national emergency under section 201(a), or an Ex-
	national emergency under section 201(a), or an Ex- ecutive order specifying emergency powers or au-
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14 15	ecutive order specifying emergency powers or au-
14 15 16	ecutive order specifying emergency powers or au- thorities under section $201(b)(2)$ or renewing a na-
14 15 16 17	ecutive order specifying emergency powers or au- thorities under section $201(b)(2)$ or renewing a na- tional emergency under section $202(b)$ , a joint reso-
14 15 16 17 18	ecutive order specifying emergency powers or au- thorities under section $201(b)(2)$ or renewing a na- tional emergency under section $202(b)$ , a joint reso- lution to terminate may be introduced in either
14 15 16 17 18 19	ecutive order specifying emergency powers or au- thorities under section $201(b)(2)$ or renewing a na- tional emergency under section $202(b)$ , a joint reso- lution to terminate may be introduced in either House of Congress by any member of that House.
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> </ol>	ecutive order specifying emergency powers or au- thorities under section 201(b)(2) or renewing a na- tional emergency under section 202(b), a joint reso- lution to terminate may be introduced in either House of Congress by any member of that House. "(2) COMMITTEE REFERRAL IN THE SENATE.—
<ol> <li>14</li> <li>15</li> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> </ol>	ecutive order specifying emergency powers or au- thorities under section 201(b)(2) or renewing a na- tional emergency under section 202(b), a joint reso- lution to terminate may be introduced in either House of Congress by any member of that House. "(2) COMMITTEE REFERRAL IN THE SENATE.— In the Senate, a joint resolution to terminate shall

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"(A) REPORTING AND DISCHARGE.—If the committee to which a joint resolution to terminate has been referred has not reported it at the end of 10 calendar days after its introduction, that committee shall be discharged from further consideration of the resolution and it shall be placed on the Calendar of Business.

8 "(B) PROCEEDING TO CONSIDERATION.— 9 Notwithstanding Rule XXII of the Standing Rules of the Senate, when the committee to 10 11 which a joint resolution to terminate is referred 12 has reported the resolution, or when that com-13 mittee is discharged under subparagraph (A) 14 from further consideration of the resolution, it 15 is at any time thereafter in order to move to 16 proceed to the consideration of the joint resolu-17 tion, and all points of order against the joint 18 resolution (and against the motion to proceed to 19 the consideration of the joint resolution) are 20 waived. The motion to proceed shall be debat-21 able for 4 hours evenly divided between a pro-22 ponent and an opponent of the joint resolution 23 of approval. The motion is not subject to 24 amendment, or to a motion to postpone, or to 25 a motion to proceed to the consideration of 1other business. A motion to reconsider the vote2by which the motion is agreed to or disagreed3to shall not be in order. If a motion to proceed4to the consideration of a joint resolution of ap-5proval is agreed to, the joint resolution shall re-6main the unfinished business of the Senate7until disposed of.

"(C) FLOOR CONSIDERATION.—There shall 8 9 be 10 hours of consideration on a joint resolu-10 tion to terminate, to be divided evenly between 11 the proponents and opponents of the joint reso-12 lution. There shall be a total of 2 hours of de-13 bate on any debatable motions in connection 14 with the joint resolution, to be divided evenly 15 between the proponents and opponents of the 16 joint resolution.

17 "(D) AMENDMENTS.—No amendments
18 shall be in order with respect to a joint resolu19 tion to terminate in the Senate.

20 "(E) MOTION TO RECONSIDER VOTE ON
21 PASSAGE.—A motion to reconsider a vote on
22 passage of a joint resolution to terminate shall
23 not be in order.

1	"(F) APPEALS.—Points of order and ap-
2	peals from the decision of the Presiding Officer,
3	shall be decided without debate.
4	"(4) Consideration in house of rep-
5	RESENTATIVES.—In the House of Representatives,
6	the following shall apply:
7	"(A) Reporting and discharge.—If any
8	committee to which a joint resolution to termi-
9	nate has been referred has not reported it to
10	the House within seven legislative days after
11	the date of referral such committee shall be dis-
12	charged from further consideration of the joint
13	resolution.
14	"(B) PROCEEDING TO CONSIDERATION.—
15	Beginning on the third legislative day after
16	each committee to which a joint resolution to
17	terminate has been referred reports it to the
18	House or has been discharged from further con-
19	sideration thereof, it shall be in order to move
20	to proceed to consider the joint resolution to
21	terminate in the House. All points of order
22	against the motion are waived, except that such
23	a motion shall not be in order after the House
24	
<i>2</i> 4	has disposed of a motion to proceed on the joint

shall be considered as ordered on the motion to
 its adoption without intervening motion. The
 motion shall not be debatable. A motion to re consider the vote by which the motion is dis posed of shall not be in order.

6 "(C) CONSIDERATION.—The joint resolu-7 tion to terminate shall be considered as read. 8 All points of order against the joint resolution 9 to terminate and against its consideration are 10 waived. The previous question shall be consid-11 ered as ordered on the joint resolution to termi-12 nate to final passage without intervening mo-13 tion except one hour of debate equally divided 14 and controlled by the sponsor of the joint reso-15 lution to terminate (or a designee) and an oppo-16 nent. A motion to reconsider the vote on pas-17 sage of the joint resolution to terminate shall 18 not be in order.

19 "(5) COORDINATION WITH ACTION BY OTHER
20 HOUSE.—

21 "(A) IN GENERAL.—If, before the passage
22 by one House of a joint resolution to terminate
23 of that House, that House receives from the
24 other House a joint resolution to terminate with

1	regard to the same proclamation or Executive
2	order, then the following procedures shall apply:
3	"(i) The joint resolution to terminate
4	of the other House shall not be referred to
5	a committee.
6	"(ii) With respect to a joint resolution
7	to terminate of the House receiving the
8	joint resolution—
9	"(I) the procedure in that House
10	shall be the same as if no joint resolu-
11	tion to terminate had been received
12	from the other House; but
13	"(II) the vote on passage shall be
14	on the joint resolution to terminate of
15	the other House.
16	"(iii) Upon the failure of passage of
17	the joint resolution to terminate of the
18	other House, the question shall imme-
19	diately occur on passage of the joint reso-
20	lution to terminate of the receiving House.
21	"(B) TREATMENT OF LEGISLATION OF
22	OTHER HOUSE.—If one House fails to introduce
23	a joint resolution to terminate under this sec-
24	tion, the joint resolution to terminate of the

1	other House shall be entitled to expedited floor
2	procedures under this section.
3	"(C) Application to revenue meas-
4	URES.—The provisions of this paragraph shall
5	not apply in the House of Representatives to a
6	joint resolution of approval which is a revenue
7	measure.
0	"(G) THEATHENT OF YERO MERGACE Debeto

8 "(6) TREATMENT OF VETO MESSAGE.—Debate 9 on a veto message in the Senate under this section 10 shall be 1 hour evenly divided between the majority 11 and minority leaders or their designees.

12 "(e) RULE OF CONSTRUCTION.—The enactment of a 13 joint resolution of approval or a joint resolution of termi-14 nation under this section may not be interpreted to serve 15 as a grant or modification by Congress of statutory au-16 thority for the emergency powers of the President.

17 "(f) RULES OF THE HOUSE AND SENATE.—This sec-18 tion is enacted by Congress—

19 "(1) as an exercise of the rulemaking power of 20 the Senate and the House of Representatives, re-21 spectively, and as such is deemed a part of the rules 22 of each House, respectively, but applicable only with 23 respect to the procedure to be followed in the House 24 in the case of joint resolutions described in this sec-

1 tion, and supersedes other rules only to the extent 2 that it is inconsistent with such other rules; and 3 "(2) with full recognition of the constitutional 4 right of either House to change the rules (so far as 5 relating to the procedure of that House) at any time, 6 in the same manner, and to the same extent as in 7 the case of any other rule of that House. 8 "SEC. 204. BAR ON PERMANENT EMERGENCIES. 9 "(a) IN GENERAL.—Any national emergency declared 10 by the President under section 201(a), and not otherwise terminated, shall automatically terminate on the date that 11 is 5 years after the date of its declaration. 12 13 "(b) Emergencies Already in Effect.—Any na-14 tional emergency declaration that remains in force as of 15 the date of the enactment of this section and— "(1) has been in effect for 3 years or fewer as 16 17 of such date, shall automatically terminate on the 18 date that is 5 years after the date of the enactment 19 of this section; or 20 "(2) has been in effect for more than 3 years 21 as of such date, shall automatically terminate on the 22 date that is 2 years after the date of the enactment 23 of this section. 24 "(c) EFFECT OF TERMINATION.—If a national emergency declaration terminates pursuant to this section, no 25

emergency may subsequently be declared based on sub stantially the same facts and circumstances.".

#### 3 SEC. 303. REPORTING REQUIREMENTS.

4 Section 401 of the National Emergencies Act (50
5 U.S.C. 1641) is amended—

6 (1) by amending subsection (c) to read as fol-7 lows:

"(c) REPORT UPON DECLARATION OR RENEWAL OF 8 NATIONAL EMERGENCY.—The President shall transmit to 9 Congress, concurrently with any proclamation declaring a 10 11 national emergency under section 201(a), any Executive 12 order specifying emergency powers or authorities under section 201(b)(2), or any Executive order renewing a na-13 tional emergency under section 202(b), a written report 14 15 that includes each of the following:

"(1) A description of the circumstances necessitating the declaration of a national emergency, the
renewal of such an emergency, or the use of a new
emergency authority specified in the Executive
order, as the case may be.

21 "(2) The estimated duration of the national
22 emergency, or a statement that the duration of the
23 national emergency cannot reasonably be estimated
24 at the time of transmission of the report.

"(3) A summary of the actions the President or
other officers intend to take, including any reprogramming or transfer of funds, and the statutory
authorities the President and such officers expect to
rely on in addressing the national emergency.

6 "(4) In the case of a renewal of a national 7 emergency, a summary of the actions the President 8 or other officers have taken in the preceding one-9 year period, including any reprogramming or trans-10 fer of funds, to address the emergency."; and

11 (2) by adding at the end the following:

12 "(d) REPORT ON EXPENDITURES AND ACTIVITIES 13 DURING NATIONAL EMERGENCY OR WAR.—Not later 14 than 90 days after the end of each 180-day period fol-15 lowing a proclamation declaring a national emergency 16 under section 201(a) or a declaration of war by the Con-17 gress, the President shall transmit to Congress a report 18 on—

"(1) the total expenditures of the United States
Government during such 180-day period which are
directly attributable to the exercise of powers and
authorities conferred by such declaration; and

23 "(2) with respect to a declaration of a national
24 emergency—

25 "(A) the status of the emergency; and

"(B) the actions the President or other of ficers have taken pursuant to such emergency
 and authorities the President and such officers
 have relied on in addressing the emergency.

5 "(e) FINAL REPORT ON EXPENDITURES OR ACTIVI-TIES DURING NATIONAL EMERGENCY OR WAR.-Not 6 7 later than 90 days after the termination of a national 8 emergency under section 201(a) or a declaration of war 9 by the Congress, the President shall transmit to Congress 10 a final report on each matter described in paragraphs (1) 11 and (2) of subsection (d) with respect to such emergency 12 or war.

13 "(f) PROVISION OF INFORMATION TO CONGRESS.—
14 The President shall provide to Congress such other infor15 mation as Congress may request in connection with any
16 national emergency in effect under title II.

"(g) PUBLIC DISCLOSURE.—The reports described in
subsections (c), (d), and (e) shall be in unclassified form
and shall be made public at the same time as their transmission to Congress, although a classified annex may be
provided to Congress as necessary.".

22 SEC. 304. DISCLOSURES TO CONGRESS OF PRESIDENTIAL

- 23
- DOCUMENTS RELATING TO EMERGENCY AC-
- 24TIONS.
- 25 (a) IN GENERAL.—

(1) Not later than 30 days after the conclusion
 of the process for approval, adoption, or revision of
 any presidential emergency action document, the
 President shall submit that document to the appropriate congressional committees.

6 (2) Not later than 180 days after the conclu-7 sion of the process for approval, adoption, or revi-8 sion of any presidential emergency action document, 9 the head of each relevant Federal department and 10 agency shall complete a declassification review of the 11 document and shall make public any declassified 12 portions of the document. If significant portions of 13 the document remain classified, the respective head 14 shall release an unclassified summary of the docu-15 ment.

16 (b) DOCUMENTS IN EXISTENCE BEFORE DATE OF17 ENACTMENT.—

18 (1) Not later than 15 days after the date of the
19 enactment of this Act, the President shall submit to
20 the appropriate congressional committees all presi21 dential emergency action documents in existence be22 fore such date of enactment.

(2) Not later than 1 year after the date of enactment of this Act, the head of each relevant Federal department and agency shall complete a declas-

1	sification review of all presidential emergency action
2	documents in existence before such date of enact-
3	ment, and shall make public any declassified por-
4	tions of the documents. If significant portions of the
5	document remain classified, the respective head shall
6	release an unclassified summary of the document.
7	(c) DEFINITIONS.—In this section:
8	(1) Appropriate congressional commit-
9	TEES.—The term "appropriate congressional com-
10	mittees", with respect to a presidential emergency
11	action document, means—
12	(A) the Committee on Oversight and Re-
13	form, the Committee on the Judiciary, and the
14	Permanent Select Committee on Intelligence of
15	the House of Representatives;
16	(B) the Committee on Homeland Security
17	and Governmental Affairs, the Committee on
18	the Judiciary, and the Select Committee on In-
19	telligence of the Senate; and
20	(C) any other committee of the Senate or
21	the House of Representatives with jurisdiction
22	over the subject matter addressed in the presi-
23	dential emergency action document.

(2) PRESIDENTIAL EMERGENCY ACTION DOCU MENT.—The term "presidential emergency action
 document" means—

4 (A) each of the approximately 56 docu-5 ments described as "presidential emergency ac-6 tion documents" in the budget justification ma-7 terials for the Office of Legal Counsel of the 8 Department of Justice submitted to Congress in 9 support of the budget of the President for fiscal 10 year 2018; and

(B) any other pre-coordinated legal document, without regard to whether such document
was promulgated before, on, or after the date of
the enactment of this Act, that—

- (i) is designated as a "presidential
  emergency action document"; or
- 17 (ii) is designed to implement a presi18 dential decision or transmit a presidential
  19 request when an emergency disrupts nor20 mal governmental or legislative processes.

#### 21 SEC. 305. CONFORMING AMENDMENTS.

(a) NATIONAL EMERGENCIES ACT.—Title III of the
National Emergencies Act (50 U.S.C. 1631) is repealed.

(b) INTERNATIONAL EMERGENCY ECONOMIC POW-1 2 ERS ACT.—Section 207 of the International Emergency Economic Powers Act (50 U.S.C. 1706) is amended— 3 (1) in subsection (b), by striking "concurrent 4 5 resolution" and inserting "joint resolution"; and 6 (2) by adding at the end the following: 7 "(e) In this section, the term 'National Emergencies 8 Act' means the National Emergencies Act, as in effect on 9 the day before the date of the enactment of the National 10 Emergencies Reforms Act.". 11 SEC. 306. EFFECTIVE DATE; APPLICABILITY. 12 (a) IN GENERAL.—Except as provided in subsection 13 (c), this title and the amendments made by this title 14 shall— 15 (1) take effect on the date of the enactment of 16 this Act; and 17 (2) apply with respect to national emergencies 18 declared under section 201 of the National Emer-19 gencies Act, as amended by section 302 of this title, 20 on or after that date. 21 (b) Applicability to Recently Declared Emer-22 GENCY.—A national emergency declared under section 23 201 of the National Emergencies Act not later than 90 24 days before the date of the enactment of this Act shall be treated for purposes of subsection (a)(2) as being de clared on such date of enactment.

3 (c) APPLICABILITY TO RENEWALS OF EXISTING 4 EMERGENCIES PREVIOUSLY DECLARED.—The amend-5 ments made by this title, other than the amendments 6 made with respect to the renewal of a national emergency 7 under section 202(b) of the National Emergencies Act, 8 shall not apply with respect to any national emergency de-9 clared under section 201 of the National Emergencies Act before the date of the enactment of this Act. Each such 10 11 emergency shall terminate on the date that is one year 12 after the date of enactment of this Act, unless the emer-13 gency is renewed in accordance with such section 202(b) 14 as so amended.